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What are the three goals of punishment

wide range of hopes have been fastened on drug treatment, in keeping with the turn crucial at a time when competition for budgetary dollars is intense and health cost control measures are targeting substance abuse benefits for differential reductions—even though the public and the President rank the drug problem above national security and economic concerns as the country's most serious current issue (Gallup, 1989; Bush, 1990). Every treatment program needs to have operational goals, which should be clearly understood and viewed as legitimate by all interested parties. These goals imply how program success is to be measured. Changes in the frequency of program clients' cocaine or heroin consumption and in their commission of (and subsequent apprehension for) violent crimes are typically the dominant themes of treatment outcome studies. With limited exceptions, changes in physical and psychological well-being, marijuana and alcohol consumption, general employment status, and the size of local drug markets are subsidiary issues. AIDS risk reduction as a measure of treatment outcome is only beginning to assume importance. This chapter first reviews the diverse interests that have shaped treatment, the interplay between these interests, and their implications for setting realistic treatment goals. The committee focuses especially on client motives for entering treatment, the role of the criminal justice system in the treatment process, and the role of the community in the treatment process. The committee carefully examines how the criminal justice system affects the drug treatment system and particularly considers the implications for treatment of the large and growing pool of drug-involved individuals over whom the justice system exerts (or tries to exert) various kinds of authority. Besides the criminal justice system, the workplace is the most significant formal institution potentially affecting referral to treatment, particularly through employee assistance and drug screening programs. Estimated productivity losses owing to drug problems add up to an impressive figure. There is limited evidence, however, about the connection between employee assistance or drug screening programs and drug treatment, and the data suggest that employer linkages are not a big part of the total treatment picture. The various and complex motives displayed by clients in treatment, the differing severities and depths of their problems, and the differential involvement of the criminal justice system or employers yield a spectrum of potential with respect to recovery from drug problems. Programs in turn have developed strategies for selecting or recruiting across that spectrum, within the limits of their clinical resources, organizational commitments, and institutional environments. Partial recovery, particularly in terms of reduced drug consumption and other criminal activity, is a realistic expectation for most clients in treatment at any one time. Full recovery is an achievable goal only for a fractional group, whereas no recovery can be expected for another fraction. In the light of these observations, the most general conclusion of this chapter is that in setting and evaluating treatment goals, what comes out must be judged relative to what went in—and as a matter of more or less rather than all or none. The notion of successful drug treatment has many possible shadings. A number of drug treatment goals have been overtly or implicitly advanced in authoritative statements over the years (American Bar Association/American Medical Association, 1961; Office of Drug Abuse Policy, 1973; National Commission on the Causes and Prevention of Violence, 1975; Bureau of the Census, 1976; National Academy of Sciences, 1977; National Institute of Mental Health, 1978; National Institute on Drug Abuse, 1980; National Institute on Alcohol Abuse and Alcoholism, 1980; National Institute on Drug Abuse, 1981; National Institute on Drug Abuse, 1982; National Institute on Drug Abuse, 1983; National Institute on Drug Abuse, 1984; National Institute on Drug Abuse, 1985; National Institute on Drug Abuse, 1986; National Institute on Drug Abuse, 1987; National Institute on Drug Abuse, 1988; National Institute on Drug Abuse, 1989; National Institute on Drug Abuse, 1990; National Institute on Drug Abuse, 1991; National Institute on Drug Abuse, 1992; National Institute on Drug Abuse, 1993; 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